

Message Text

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TAGS: TECH, UR, US

SUBJECT: US-USSR HOUSING AGREEMENT: WORKING GROUP 10.06 -
TRANSMITTAL OF US CO-CHAIRMAN'S LETTER OF APRIL 19

1. DEPARTMENT HAS AIR POUCHED REGISTRY NO. 1909183 TO
SCIENCE COUNSELOR APRIL 19 LETTER FROM US CO-CHAIRMAN
(WILLIAM WHITE) OF NEW TOWNS WORKING GROUP 10.06 TO SOVIET
COUNTERPART ALEKSEI O. KUDRYAVTSEV. ENCLOSED WITH LETTER ARE
TWELVE PAGES OF US COMMENTS AND SUGGESTIONS ON SOVIET DRAFT
REPORT ON MANAGEMENT (TOPIC 10.06.02). AN ADDITIONAL COPY
OF THE DRAFT "US REPORT ON MANAGEMENT OF NEW COMMUNITY
DEVELOPMENT IN THE UNITED STATES (US REPORT)," DATED APRIL
1978 IS ALSO ENCLOSED.

TEXT OF LETTER FOLLOW", WHICH WE RECOMMEND BE DELIVERED
IMMEDIATELY TO KUDRYAVTSEV, WITH COPY TO TEREENTIEV, SO THAT
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HE IS ALERTED TO PROBLEMS AND PROPOSALS US SIDE HAS OUTLINED
FOR DISCUSSION WHEN US TEAM ARRIVES MAY 10.

2. TEXT OF APRIL 19 LETTER FOLLOWS: "MR. ALEKSEI O.
KUDRYAVTSEV, CHIEF, DEPARTMENT OF URBAN PLANNING AND DEVEL-
OPMENT, STATE COMMITTEE FOR CIVIL CONSTRUCTION AND ARCHITEC-
TURE, MOSCOW, USSR, DEAR ALEKSEI:

I AM PLEASED TO ENCLOSE AN ADDITIONAL COPY OF A FIRST DRAFT OF THE US REPORT ON MANAGEMENT OF NEW COMMUNITY DEVELOPMENT (NEW TOWN WORKING GROUP TOPIC 10.06.02) TOGETHER WITH OUR COMMENTS ON THE USSR DRAFT REPORT ON THE SAME SUBJECT. OUR REPORT IS CONSISTENT WITH THE SEPTEMBER 1977 PROTOCOL OF THE JOINT COMMITTEE CONCERNING TOPICS TO BE COVERED AND CONFORMS IN SUBSTANCE WITH THE OUTLINE SUBMITTED TO YOU IN DECEMBER 1977 AND SUMMARIZED IN APPENDIX 6 OF THE JANUARY 1978 PROTOCOL.

WE HAVE MADE A NUMBER OF REVISIONS TO THE ORIGINAL TEXT OF OUR DOCUMENT AS A RESULT OF SEVERAL SPECIFIC COMMENTS AND SUGGESTIONS CONTAINED IN THE ATTACHMENT TO MR. TERENTIEV'S LETTER OF FEBRUARY 17, WHICH WE UNFORTUNATELY DID NOT RECEIVE UNTIL MARCH 16. HOWEVER, THE MAJORITY OF THE COMMENTS WOULD NECESSITATE MAJOR CHANGES IN THE STRUCTURE AND CONTENT OF OUR REPORT, BEYOND THOSE CONTEMPLATED IN THE JANUARY 1978 PROTOCOL. THE NET EFFECT WOULD BE TO SIGNIFICANTLY ALTER THE CURRENT EMPHASIS AND SCOPE OF OUR REPORT IN CONTRADICTION OF THE SEPTEMBER 1977 PROTOCOL. SPECIFICALLY, IT WOULD CREATE A DISTINCT MISIMPRESSION REGARDING THE RELEVANCE AND IMPORTANCE OF FORMAL METHODS (SUCH AS MATHEMATICAL MODELING) FOR DECISION MAKING IN THE CONTEXT OF MANAGING NEW COMMUNITY DEVELOPMENT IN THE UNITED STATES.

THE FOCUS OF OUR REPORT IS RATHER ON THOSE MANAGEMENT PRACTICES AND TECHNIQUES WHICH ARE GENERALLY UTILIZED BY PRIVATE US DEVELOPERS AND THEIR COUNTERPART PUBLIC AGENCIES DURING EACH MAJOR PHASE OF THE NEW COMMUNITY DEVELOPMENT PROCESS.

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ALTHOUGH REFERENCE IS MADE TO EXPERIMENTAL MODELS AND COMPUTERIZED DATA INFORMATION SYSTEMS, THEY ARE PRIMARILY OF INTEREST TO THE ACADEMIC COMMUNITY AND MUNICIPAL URBAN PLANNERS AND ARE OF LIMITED PRACTICAL VALUE AS INTEGRAL MANAGEMENT TOOLS FOR NEW COMMUNITY DEVELOPMENT IN THE UNITED STATES.

IT IS APPARENT FROM YOUR EXPERTS' COMMENTS ON OUR REPORT OUTLINE AND FROM THE FIRST DRAFT OF THE SOVIET REPORT ON MANAGEMENT OF NEW TOWN DEVELOPMENT, THAT DESPITE OUR PREVIOUS AGREEMENT ON THE SPECIFIED SCOPE OF MANAGEMENT TO BE INCLUDED (SEPTEMBER 1977 JOINT COMMITTEE PROTOCOL) AND EXTENSIVE DISCUSSIONS REGARDING THE JOINT REPORT, THERE IS STILL A SIGNIFICANT DIFFERENCE ON WHAT IS MEANT BY THE TERM MANAGEMENT AS IT RELATES TO NEW COMMUNITY DEVELOPMENT. IN VIEW OF THE FACT THAT DRAFT REPORTS HAVE NOW BEEN PREPARED BY BOTH SIDES, IT WILL BE EVEN MORE DIFFICULT IN THE FUTURE TO REACH AGREEMENT ON SUCH BASIC CONCEPTUAL ISSUES AS THE

LEVEL OR SCALE OF DEVELOPMENT ACTIVITY TO BE ADDRESSED, THE

APPROPRIATE SCOPE OF MANAGEMENT AND THE RELATIVE EMPHASIS ON PLANNING VS. EXECUTION. THESE DIFFERENCES RAISE SOME QUESTION CONCERNING THE FEASIBILITY OF PROCEEDING WITH A JOINT PUBLICATION.

ACCORDINGLY, I SUGGEST THAT DURING THE FORTHCOMING WORKING GROUP SESSION SCHEDULED IN MAY (MOSCOW), WE CONSIDER THE ALTERNATIVE OF UNDERTAKING SEPARATE, SIMULTANEOUS PUBLICATION OF OUR RESPECTIVE REPORTS UNDER THE AUSPICES OF THE JOINT COMMITTEE, AS SCHEDULED IN THE JANUARY 1978 PROTOCOL. EACH SIDE WOULD ALSO TAKE RESPONSIBILITY FOR TRANSLATING THE OTHER'S REPORT IN MUTUALLY ACCEPTABLE FORM AND FOR SUB-
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SEQUENTLY ARRANGING FOR ITS PUBLICATION AND THE JOINT DISTRIBUTION OF BOTH REPORTS. THIS APPROACH WOULD AFFORD EACH SIDE MAXIMUM EDITORIAL INDEPENDENCE AND FLEXIBILITY WITH RESPECT TO THE LENGTH AND CONTENT OF ITS REPORT AND AVOID THE DIFFICULT AND TIME-CONSUMING TASK OF PREPARING A JOINT INTRODUCTION FOR TWO INHERENTLY DIFFERENT TREATMENTS OF THE SAME SUBJECT. I ALSO BELIEVE THAT IT WOULD CONSERVE MANY HOURS OF PROTRACTED DISCUSSION IN AN EFFORT TO RESOLVE OUR DIFFERENCES AS OUTLINED ABOVE AND, MORE SPECIFICALLY, DETAILED IN THE ATTACHED COMMENTS ON YOUR DRAFT REPORT. UNDER THIS ALTERNATIVE, EACH SIDE WOULD ONLY BE EXPECTED TO REVISE ITS DRAFT REPORT IN CONSIDERATION OF EDITORIAL COMMENTS OR SUGGESTIONS FOR CLARIFYING THE MEANING OF THE TEXT RATHER THAN MAKE MAJOR SUBSTANTIVE CHANGES AS REQUIRED BY COMMENTS FROM BOTH SIDES.

UNDER THE CIRCUMSTANCES, WE WOULD PREFER TO POSTPONE WORK ON THE DRAFT JOINT INTRODUCTION WHICH IS SCHEDULED FOR COMPLETION BY MAY 1, UNTIL AT LEAST AFTER THE WORKING GROUP SESSION IN MOSCOW NEXT MONTH. BY THAT TIME, WE SHOULD BE ABLE TO AGREE ON THE FORM AND CONTENT OF OUR FINAL REPORTS AND WHETHER SUCH DOCUMENT IS ACTUALLY REQUIRED IN ORDER TO COMPLETE THE MANAGEMENT PROJECT.

I LOOK FORWARD TO LEARNING YOUR VIEWS ON THE ABOVE MATTERS AND AM HOPEFUL THAT WE WILL BE ABLE TO REACH A MUTUALLY SATISFACTORY SOLUTION AT OUR NEXT MEETING.

BEST REGARDS. SINCERELY, WILLIAM J. WHITE, GENERAL MANAGER, ENCLOSURES." VANCE

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